



INTERGOVERNMENTAL COORDINATION



SJC



**2050
COMPREHENSIVE PLAN**

Table of Contents

H. INTERGOVERNMENTAL COORDINATION ELEMENT..... 3

 Goal H.1. 3

 Objective H.1.1. Coordinate the Review Procedures of All Local Plans in the County’s
 Comprehensive Plan..... 3

 Objective H.1.2. Intergovernmental Review of Proposed Development 5

 Objective H.1.3. Level of Service Standards for Public Facilities..... 6

 Objective H.1.4. Local, Formal Dispute Resolution Process 7

 Objective H.1.5. Extra-Jurisdictional Impacts from Non-DRI Projects 8

 Objective H.1.6. Growth Management/Environmental Coordination..... 9

 Objective H.1.7. Improvements to Coastal and Waterfront Areas 12

 Objective H.1.8. Affordable Housing..... 13

 Objective H.1.9. Responsible Infrastructure Improvements 14

 Goal H.2. Coordinate and Maintain a High Quality Education System 16

 Objective H.2.1. Coordination and Consistency 16

 Objective H.2.2. Public School Facility Siting and Availability 17

 Objective H.2.3. Coordinate Land Use with School Capacity..... 18

H. INTERGOVERNMENTAL COORDINATION ELEMENT

Goal H.1.

Promote effective Intergovernmental Coordination programs and efforts that aid in the provisions of services, facilities, and management of growth between the County, municipalities, regional, state, and federal entities.

Objective H.1.1. Coordinate the Review Procedures of All Local Plans in the County's Comprehensive Plan

The County shall continue to identify and coordinate the review of the goals, objectives, and policies of the County Comprehensive Plan with the plans of the School Board, municipalities within the County, independent authorities, Duval, Flagler, Clay, and Putnam Counties, and regulatory agencies.

Policies

- H.1.1.1. The County shall continue its participation in the information-sharing activities at meetings, as necessary.
- H.1.1.2. The County shall coordinate planning activities required by its Comprehensive Plan with the plans and activities of other governmental entities.
- H.1.1.3. The County shall promote joint meetings between the Board of County Commissioners and elected officials of other jurisdictions, as needed.
- H.1.1.4. The County staff shall coordinate with the staff of municipalities and adjacent counties to identify inconsistencies and conflicts between the County's Comprehensive Plan and each local plan, as necessary.
- H.1.1.5. Implementation of the County Comprehensive Plan shall involve communication, coordination, and cooperation between the County and municipalities, adjacent counties, and those authorities and agencies providing facilities and services.
- H.1.1.6. The County shall review the County's Comprehensive Plan and any proposed amendments for consistency with the State Comprehensive Plan (Chapter 187, F.S.), the Strategic Regional Policy Plan, and the Community Planning Act (Chapter 163, F.S.).
- H.1.1.7. The County shall continue to follow procedures and facilitate joint planning area agreement with municipalities for municipal annexations, incorporations, and joint infrastructure service areas.
- H.1.1.8. The County shall also formally notify adjacent local governments during the early project planning stages involving annexations, land use amendments, and Locally Undesirable Land Uses (LULUs). LULUs located within two miles of an adjacent

local government's boundaries shall notify the surrounding governments of this proposal.

- H.1.1.9. The County shall review proposed Comprehensive Plan Amendments and Evaluation and Appraisal Reports submitted by adjacent counties and municipalities.
- H.1.1.10. The County shall utilize the review and comment procedures established by the Northeast Florida Regional Council (NEFRC) and the State Land Planning Agency for Comprehensive Plans and Plan Amendment proposals of other local governments to ensure consistency between the County's Comprehensive Plan and the local Comprehensive Plans of municipalities and Clay, Duval, Flagler, and Putnam Counties.
- H.1.1.11. The County shall continue to coordinate with the NEFRC to ensure that St. Johns County planning activities align with the plans and activities of municipalities within the County and the neighboring counties of Clay, Duval, Flagler, and Putnam.
- H.1.1.12. The County shall maintain its membership with the North Florida Transportation Planning Organization (NFTPO) and Northeast Florida Regional Council (NEFRC) and other active multi-regional and multi-jurisdictional bodies.
- H.1.1.13. The County shall maintain membership in the JAXUSA Partnership for joint efforts in economic and workforce development.
- H.1.1.14. The County shall continue to maintain an inventory and have available comprehensive plans from adjacent local governments.
- H.1.1.15. The County shall use its website to identify programs, statutes and rules, location, contacts, and special committees on relevant issues for use by the County.
- H.1.1.16. The County shall coordinate intergovernmental planning efforts with the St. Augustine - St. Johns County Airport Authority on the Airport Master Plan, as required by 163.3177, (6) (a), F.S. on compatibility of uses with adjacent lands, and other applicable agencies directed towards improving mass transit and transportation.
- H.1.1.17. The County shall coordinate with the St. Augustine - St. Johns County Airport Authority on changes to the St. Augustine Airport Master Plan Update and the FAA Part 150 Noise Study, and shall recommend proposed changes to the Airport Overlay District

Objective H.1.2. Intergovernmental Review of Proposed Development

The County shall coordinate development impacts by projects proposed within the County and subject to the Comprehensive Plan, including the environment, transportation management, public facilities, and drainage, with County municipalities and adjacent jurisdictions.

Policies

- H.1.2.1. The County shall continue to disseminate information on developments in St. Johns County that may impact adjacent local governments, state agencies, and federal agencies, as applicable.
- H.1.2.2. The County shall continue to review adjacent local governments' Comprehensive Plan amendments, proposed annexations, land use changes, DRIs, and development plans for review for relationships and impacts on St. Johns County.

Objective H.1.3. Level of Service Standards for Public Facilities

The County shall continue to coordinate with those state, regional, and local entities responsible for operating and maintaining any public facility, in order to establish Level of Service (LOS) Standards for such facilities.

Policies

- H.1.3.1. The County shall exchange information and coordinate adopted levels of service standards with NFTPO, FDOT, state environmental permitting agencies, regional authorities, adjacent counties and municipalities, and any local entity that provide facilities and services concurrent with the impacts of development.
- H.1.3.2. The County shall continue to maintain information on Level of Service standards.

Objective H.1.4. Local, Formal Dispute Resolution Process

The County shall use a formal dispute resolution process for intergovernmental disputes.

Policies

- H.1.4.1. The County shall initiate a formal dispute resolution process to resolve local conflicts between neighboring jurisdictions in a timely manner.
- H.1.4.2. The County shall use the Northeast Florida Regional Council's informal dispute resolution process when intergovernmental disputes and or inter-jurisdictional incompatibilities are identified, as required by Florida Statutes

Objective H.1.5. Extra-Jurisdictional Impacts from Non-DRI Projects

The County shall continue to coordinate with municipalities and adjacent counties to address the extra jurisdictional impacts of Non-DRI projects to meet and ensure adequate facilities and services are available to support existing and proposed development through the County’s Concurrency Management System.

Policies

- H.1.5.1. The County shall continue to implement its Concurrency Management System to ensure the availability of public facilities and services needed to support development concurrent with the impact of such development in the unincorporated areas.
- H.1.5.2. The County shall continue to inform adjacent local governments of a proposed development application requests, such as zoning, subdivision, site plans, special use, and amendments to the Comprehensive Plan, including the Future Land Use Map and Zoning Maps, when the proposal is located approximately one mile from the jurisdictional boundary of a neighboring jurisdiction. The County shall inform adjacent local governments of proposed changes beyond the one-mile distance from a jurisdictional boundary when those proposed changes are deemed to have impacts on adjacent local governments.
- H.1.5.3. The County will continue to request that adjacent local governments inform the County of proposed amendments to their Comprehensive Plans, including the Future Land Use Map and the Zoning Maps, when such proposals are located approximately one mile from the jurisdictional boundary of St. Johns County

Objective H.1.6. Growth Management/Environmental Coordination

The County shall continue to maintain and implement existing Growth Management/Environmental Coordination Mechanisms, and establish others, as necessary.

Policies

- H.1.6.1. The County shall continue to utilize the LAMP Conservation Board to oversee a Land Acquisition and Management Program for the unincorporated County and participating municipalities.
- H.1.6.2. The County shall coordinate future land acquisitions for greenways with the Office of Greenways and Trails and other appropriate state or federal agencies.
- H.1.6.3. The County shall support and pursue the acquisition of ecologically significant lands that can be set aside as open space through local, state, and federal acquisition programs funded through grants, bonds, land trust funds, or other appropriate funding mechanisms.
- H.1.6.4. The County shall work with other public agencies for the development of compatible multi-use programs for the public lands within the County.
- H.1.6.5. The County shall coordinate with the St. Johns River Water Management District to ensure that adequate water supplies will be available to meet existing and projected future demands.
- H.1.6.6. St. Johns County, in coordination with DEP, shall encourage all new and existing Marinas or boatyards to participate in the DEPs Clean Marina Program or the Clean Boatyard Program.
- H.1.6.7. The County shall work with the appropriate Federal and State agencies in locating shellfish harvesting area signs at appropriate locations along the Intracoastal Waterway.
- H.1.6.8. St. Johns County shall support and encourage continued water quality monitoring by local, state, and federal agencies that will identify and formulate plans to address point and non-point sources of surface water pollution.
- H.1.6.9. The County shall promote water conservation through implementation of the water conservation plan submitted as a part of the consumptive use permitting process.
- H.1.6.10. St. Johns County shall coordinate with the School Board to ensure that future school facilities are located outside areas susceptible to hurricane and/or storm damage and/or areas prone to flooding, or as consistent with Florida Statutes, regarding flood plain and school building requirements.
- H.1.6.11. The County shall work with the Florida Department of Environmental Protection (DEP), the Florida Fish and Wildlife Conservation Commission (FWC), and other appropriate governmental agencies in the implementation of the St. Johns County Manatee Protection Plan (MPP) (2005).

- H.1.6.12. The County shall protect sea turtles by implementing the St. Johns County Habitat Conservation Plan and through coordination with the DEP, FWC, and U.S. Fish and Wildlife Service (FWS) on the enforcement and protection of sea turtles during their nesting times.
- H.1.6.13. The County shall provide technical support and assistance to State and Federal agencies including the U.S. Fish and Wildlife Service (USFWS), the Florida Fish and Wildlife Conservation Commission (FWC), and the St. Johns River Water Management District (SJRWMD) in their inventory, assessment, and mapping of existing fish and wildlife habitat, significant upland communities, and wildlife corridors, as provided in Conservation Policy F.1.10.17.
- H.1.6.14. The County shall continue to implement the County Greenway, Blueway & Trails Master Plan to protect and enhance the natural, cultural, and historical resources of the County while providing interconnecting accessways between public conservation and park lands. The established Greenways/Blueways/Trails shall be coordinated with the surrounding counties and municipalities.
- H.1.6.15. The County shall provide technical support and assistance to applicable State and Federal agencies in identifying and performing an of all beaches and dune systems so that they may be protected, enhanced, or renourished.
- H.1.6.16. St Johns County shall coordinate with adjacent governments and jurisdictional agencies for the management of joint beaches, shorelines, and waterbodies.
- H.1.6.17. St. Johns County shall continue to coordinate with governmental agencies on the St. Johns River Surface Water Improvement (SWIM) program, the Northern Coastal Basin SWIM Program, the GTMNERR Management Plan, Pellicer Creek Aquatic Preserve Management Plan, Guana River Marsh Aquatic Preserve Management Plan, the Natural Resources of Regional Significance (NRRS), the St. Johns River American Heritage River designation and any future Management Plan, Habitat Conservation Plan, Manatee Protection Management Plan, and Estuarine Sanctuary Plan to ensure that the County resource protection measures are implemented in conjunction with the existing resource protection plans.
- H.1.6.18. The County shall coordinate with the Florida Department of Agriculture and Consumer Services, Division of Forestry, to ensure that appropriate fire prevention methods are implemented for the burning of land clearing debris within the Rural/Silviculture areas.
- H.1.6.19. The County shall continue to coordinate with the St. Johns County Cooperative Extension Service, the Natural Resources Conservation Service (NRCS), the Florida Department of Agriculture and Consumer Services (Division of Forestry), and the Land Acquisition Management Program (LAMP)/Environmental Advisory Board to develop and implement strategies such as, but not limited to, Best Management Practices (BMPs), conservation easements, tax incentives, and federal and state grants (i.e., forest legacy, stewardship incentive program, farmland

protection, wildlife habitat incentive program, etc.) in an effort to maintain agriculture and silviculture activities as viable businesses in the County. In addition, the County shall protect natural resources and wildlife habitats.

H.1.6.20. The County shall continue to implement Land Development Regulations which address alternative types of protection for each type of Environmentally Sensitive Lands (ESL), and which include the intergovernmental coordination processes provided in the Conservation Element.

H.1.6.21. The County shall participate in an education program, in cooperation with the Natural Resources Conservation Service, Agricultural Extension Service, and others, to provide suggestions and guidance to the agricultural and silviculture communities on methods for incorporating wildlife corridors in the management of their lands.

Objective H.1.7. Improvements to Coastal and Waterfront Areas

The County shall continue to establish agreements or other mechanisms to obtain grant resources for planning activities to improve coastal and waterfront areas including, but not limited to, boat ramps, beach parking, dune cross overs, public access signage, beach renourishment, and waterfront redevelopment.

Policies

- H.1.7.1. The County shall continue to improve physical access to parks and recreational sites by researching and applying for grants and other available funding to acquire and construct parking and access at chosen locations.
- H.1.7.2. The County shall continue to protect the accessibility of public beach access points and easements by pursuing additional beach accessway funding sources.
- H.1.7.3. The County shall continue to protect its public beaches by pursuing additional funding sources to assist funding for future beach renourishment projects.
- H.1.7.4. The County shall continue to investigate and develop additional funding sources (e.g. user fees, parking fees, grants, and other funding sources) for the purposes of funding beach and navigable waterway accesses, parking spaces, dune walkovers, and other related facilities.
- H.1.7.5. The County shall ensure the protection, enhancement, or restoration of the County’s dune systems through LDRs as specified in Policy E.1.2.2.
- H.1.7.6. St. Johns County shall permit the use of local funds for shoreline stabilization and beach renourishment projects. Priority shall be given to projects which demonstrate a high cost-benefit ratio with the least impact to the offshore reef, inshore area, and beach and dune ecological communities.
- H.1.7.7. The County shall investigate alternatives to funding sources for projects in the Coastal Management Area to fund shoreline stabilization for the areas of critical erosion, improve and protect water quality, preservation of marine, estuarine, and beach dune communities and manage coastal waterfront community revitalization, redevelopment, and hazard mitigation.
- H.1.7.8. The County shall seek new funding sources to implement the “Best Management Practices” for water resources identified as shellfish harvesting areas.
- H.1.7.9. The County shall encourage and pursue the acquisition of ecologically significant lands through state or local acquisition programs.
- H.1.7.10. The County shall continue to pursue funding sources for improvements along waterfronts.

Objective H.1.8. Affordable Housing

The County shall continue to initiate intergovernmental coordination programs and policies which will eliminate substandard housing, protect historically significant structures and districts, and foster the development and maintenance of safe and secure neighborhoods with sufficient housing in numbers, costs, and types to support existing and projected population throughout the planning timeframe.

Policies

- H.1.8.1. The County shall coordinate with the Northeast Florida Regional Council (NEFRC) to assist the County in addressing migrant farm worker housing.
- H.1.8.2. The County shall seek federal, state, and local funding for the demolition or rehabilitation of substandard housing.
- H.1.8.3. The County shall continue to coordinate with the Florida Department of State, Division of Historical Resources, to further identify and classify historical/archaeological sites in the County. State Historic Preservation funding and other grants shall be actively pursued to assist in this effort.

Objective H.1.9. Responsible Infrastructure Improvements

The County shall continue to implement intergovernmental coordination programs and policies which contribute to the improvement and expansion of public facilities and services while protecting, managing, and conserving the natural groundwater resources of the County.

Policies

- H.1.9.1. The County shall continue to coordinate with the Florida Department of Environmental Protection (DEP), the St. Johns River Water Management District (SJRWMD), and other applicable agencies to implement the objectives and policies contained in the Infrastructure Element.
- H.1.9.2. In an effort to promote orderly contiguous compact development, the County shall define the extent of where centralized potable water and sanitary sewer utility services will be provided by the various service providers.
- H.1.9.3. The County shall ensure that, prior to the issuance of a development order or permit, the applicant has demonstrated that the project complies with the Federal, State, and Local permit requirements for wastewater systems (package treatment plants).
- H.1.9.4. The County shall continue to establish public education programs on the proper use, inspection requirements, maintenance, and abandonment of septic tanks. The abandonment process shall be based on applicable state and local regulations.
- H.1.9.5. The County shall support, encourage, and coordinate the water quality monitoring by local, state, and federal agencies which will identify and formulate plans to address point and non-point sources of surface water pollution.
- H.1.9.6. The County in coordination with DEP shall encourage all new and existing Marinas or boatyards to participate in the DEPs Clean Marina Program or the Clean Boatyard Program.
- H.1.9.7. The County shall continue to pursue federal, state, and local funding sources available for the improvement and expansion of utilities.
- H.1.9.8. The County shall continue to seek new funding sources to implement the Best Management Practices (BMP) for water resources identified as shellfish harvesting areas.
- H.1.9.9. The County shall encourage the Florida Department of Environmental Protection (DEP) to perform regular inspections of large quantity hazardous waste generators (LQGs) and private licensed waste handlers to ensure that bio-hazardous waste which is generated by medical establishments and handled by private firms, is properly managed.
- H.1.9.10. The County shall cooperate with the Northeast Florida Regional Planning Council and other counties in the region to investigate solid waste funding options.

- H.1.9.11. The County shall coordinate with the DEP and the SJRWMD to identify all drainage basins in the County to assure uniformity of basin designation.
- H.1.9.12. The County shall continue to coordinate with the SJRWMD in the ongoing programs of the St. Johns River Surface Water Improvement Management (SWIM) Program and the Northern Coastal Basins (SWIM) program, and to work with the SJRWMD on the long term ambient water quality monitoring program.
- H.1.9.13. The County shall continue to coordinate with the DEP and SJRWMD to participate in the programs recommended by the Guana-Tolomato-Matanzas National Estuarine Reserve (GTM NER) Task Force.
- H.1.9.14. The County shall continue to coordinate with the DEP and the SJRWMD to utilize water quality data and other appropriate biological indicators to design water management practices that facilitate the maintenance and/or improvement of the existing water quality.
- H.1.9.15. The County shall continue to coordinate with the DEP and the SJRWMD to develop management practices for water resources to mitigate urban and agricultural non-point sources of water degradation.
- H.1.9.16. The County shall continue to work with the SJRWMD, the DEP, and the Environmental Protection Agency (EPA) to educate and distribute information on the surface water resources in the County.
- H.1.9.17. The County shall maintain its existing potable and non-potable water supply and service agreements. The agreements shall be reviewed periodically, and revised as appropriate, to ensure they are meeting the County's needs. When beneficial, the County may enter into new or additional agreements.
- H.1.9.18. The County shall monitor and participate, as necessary, in water suppliers servicing portions of St. Johns County water supply planning processes to ensure they appropriately account for and meet the water needs of the respective unincorporated area in their service area.
- H.1.9.19. The County shall coordinate with the Florida Inland Navigational District (FIND), and other federal and state agencies on the location of dredged spoil disposal sites to ensure availability of appropriate sites.
- H.1.9.20. The County shall locate dredged spoil disposal sites on the Future Land Use Map series.
- H.1.9.21. The County shall continue to coordinate with private water and sewer franchises to obtain the location of private water and sewer lines within their service areas.
- H.1.9.22. When it is deemed beneficial by the County, the County may enter into agreements to either provide or receive potable or non-potable water.

Goal H.2. Coordinate and Maintain a High Quality Education System

The County shall collaborate and coordinate with the St. Johns County School District (School District) and other local government entities to ensure the provision of high quality public school facilities that meet the needs of the County's existing and future population.

Objective H.2.1. Coordination and Consistency

The County shall establish coordination and review procedures to ensure consistency of the County Comprehensive Plan with the plans of the School District, municipalities within the County, and other relevant agencies.

Policies

- H.2.1.1. The County shall continue to meet with the School Board in scheduled joint workshop sessions each quarter to evaluate mutually agreed upon criteria in their review of development plans, selection of school sites, and construction of schools.

- H.2.1.2. In implementing the goals and criteria of the Interlocal Agreement, the County and the School District shall coordinate and base their plans upon consistent projections of the amount, type, and distribution of population growth and student enrollment. Countywide five-year population and student enrollment projections shall be revised annually and be provided early in the year at a staff working group meeting, as required by the Interlocal Agreement.

- H.2.1.3. Pursuant to the Interlocal Agreement, on a regular basis, and at a minimum annually, the County shall provide the School District with information on growth and development trends within their respective jurisdictions.

Objective H.2.2. Public School Facility Siting and Availability

The County shall coordinate with the School District on the planning, siting, and design of new public schools to ensure that school facilities are coordinated with necessary services and infrastructure, support quality community design, and are compatible and consistent with the Comprehensive Plan.

Policies

- H.2.2.1. The future land uses which shall permit schools will be as follows: Agricultural Intensive, Rural / Silviculture, Public, Residential, and Mixed Use District.
- H.2.2.2. The County and School District will jointly determine the need for and timing of on-site and off-site improvements necessary to support each new school or the proposed renovation, expansion, or closure of an existing school, and will enter into a written agreement as to the timing, location, and the party or parties responsible for constructing, operating, and maintaining the required improvements.
- H.2.2.3. The County shall protect schools from the intrusion of incompatible land uses by providing the School District representatives the opportunity to participate in the review process for all proposed developments adjacent to schools.
- H.2.2.4. The County shall coordinate with the School District to ensure that future school facilities are located outside areas susceptible to hurricane and/or storm damage and/or areas prone to flooding, or as consistent with Chapter 1013, F.S. and the Florida Building Code regarding flood plain and school building requirements.
- H.2.2.5. The County shall collaborate with the School District on the siting of County facilities such as parks, libraries, and community centers near existing or planned public schools, to the extent feasible.
- H.2.2.6. The County will look for opportunities to collocate and share use of County facilities when preparing updates to the Comprehensive Plan's schedule of capital improvements and when planning and designing new or renovating existing community facilities.
- H.2.2.7. The County will have the lead responsibility for providing sidewalks along the frontage of preexisting development within the two mile distance, in order to ensure continuous pedestrian access to public schools.
- H.2.2.8. When applicable, the County will continue to coordinate efforts with the St. Johns County School District to build new school facilities, and facility rehabilitation and expansions designed to serve as and provide emergency shelters as required by Florida Statutes.

Objective H.2.3. Coordinate Land Use with School Capacity

It is the objective of St. Johns County to coordinate petitions for changes to future land use, zoning, and developments of regional impact for residential development with adequate school capacity.

Policies

- H.2.3.1. The County will take into consideration the School District comments and findings on the availability of adequate school capacity in the evaluation of comprehensive plan amendment and other land use decisions including developments of regional impact, as provided for in 163.3177(6) (a), F.S.
- H.2.3.2. Amendments to the Future Land Use Map will be coordinated with the School District and the Public School Facilities Planning Maps.